

# **Discussion of BARC Budget Model**

### Budget & Fiscal Affairs Committee March 4, 2014



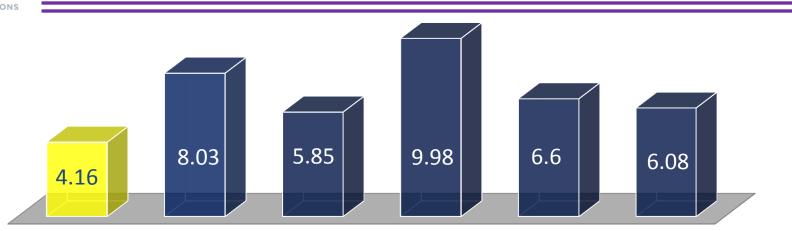


- Houston's expressed need:
  - 50,454 demands for Animal Control per year
  - More than 2000 animal bites reported every year
  - HPD officers discharged service weapons on dogs 36 times in 2013





## Texas Cities and Budget per Capita



Houston	San Antonio	Dallas	Austin	Ft. Worth	El Paso
City	Budget	Population	Per Capita	Intake	Live Release
Houston	\$8,922,478	2,145,146	\$4.16	25,493	51%
San Antonio	\$10,914,929	1,359,758	\$8.03	29,115	33%
Dallas	\$7,156,514	1,223,229	\$5.85	28,571	29%
Austin	\$8,193,441	820,611	\$9.98	19,752	91%
Ft. Worth	\$5,010,551	758,738	\$6.60	13,488	60%
El Paso	\$4,047,985	665,568	\$6.08	25,472	32%





## Animal Control: Needs vs. Resources

- Houston's expressed needs:
  - 50,454 demands for Animal Control per year
- BARC's resources:
  - 6 Animal Control Officers
     (ACO's) in the field per day,
     624 mi<sup>2</sup> service area
  - ACO production = 6 effective responses per day
  - 13,140 effective outcomes supplied per year

### **Bottom Line:**

BARC can meet 26% of Houston's demand for Animal Control services





# BARC Response: Triage Requests by Urgency of Threat

Priority Level Chameleon Activity Color	Call Type	Response Time Goal
1	Bite Case/ Dangerous Dog     Dangerous Animals on School Grounds	
2	<ul> <li>HPD / Police Agency Assistance</li> <li>Vicious Unrestrained</li> <li>Aggressive Animals When Citizen is imminent danger at time of Call</li> <li>Injured or Sick Animal unable to leave On Their Own Power.</li> </ul>	Within 3 Hours
3	<ul> <li>Trapped Wildlife (Raccoons, Skunks, Coyotes, Fox)</li> <li>Post Office Calls / Mayor / Council Calls / Closely Tied Animals / ACO Supervisor</li> <li>Feral Cat TNR Returns / Pick ups from approved colony managers</li> </ul>	Within 48 Hours
4	<ul> <li>Unable to respond due to limited resources.</li> <li>Injured Animals able to leave location on its own power.</li> <li>Confined- Domestic</li> <li>Trap Delivery <ul> <li>Unrestrained Aggressive Animals When Citizen is not in Imminent Danger at Time of Call.</li> </ul> </li> </ul>	N / A
5	<ul> <li>Unable to respond due to limited resources.</li> <li>Owner Turn Ins Approved by ACO Supervisor</li> <li>Stray Nuisance Dogs</li> <li>Investigate Ordinance Violations</li> </ul>	N / A

- Daily service demand volume and type => Priority 4s and 5s = "UTR"
- Of course, Priority 4 and 5 can become 1s, 2s, or 3s
- BARC simply unable to address





## BARC Today: Leveraging External Resources

- Significantly improved Live Release Rate
  - FY14 Budget: 53.3%
  - More recently (excludes foster placements):
    - November 61.6%
    - December 64.6%
    - January 71.9%
    - February 71.9%
- Number of rescue organization partners increased to more than 130 in 2014
- Developed City's largest active volunteer organization
- Launched #HPHS spay/neuter and RPM live release projects
- New Wellness Clinic business revenues exceeded \$20,000 for first time in February





# Strategic Options for a New Future?

- BARC's diametrically opposed missions: Animal Control vs. Live Releases
  - Conventional wisdom: these are mutually exclusive or a zero sum game
- Options:
  - Focus entire organization on animal control => Ineffective policy tool to reduce stray animal problem, City used this approach for years, yet issue persists
  - Focus entire organization on Live Release Rate => Ineffective policy tool to reduce stray animal problem and public safety consequences
    - Austin: appointments for intake
    - Edna Dyson: November 9, 2011
    - Maria Arcos: July 22, 2013
    - Christina Bell: January 5, 2014
    - BARC receives more than 2000 bite reports each year
    - HPD officers forced to discharge weapons more than 40 times in 2013





# How to Align BARC to Achieve Both Missions?

- Maximize <u>effective</u> animal control outcomes
- Maximize live release outcomes
- Expand services to scale such that demand for animal control begins to decline:
  - Enforcement and education of animal regulations
  - Reduce number of fertile pets in Houston homes and on Houston streets





- BARC created model to simulate conservative estimates of new capabilities at various levels of additional investment
- Main driver of model: provide incremental <u>effective</u> Animal Control outcomes
- Remainder of model provides infrastructure to:
  - Care for incremental animals removed from streets or unsafe environments
  - Provide positive outcomes for as many of the incremental intake as possible
  - Build towards comprehensive program to reduce:
    - Demand for Animal Control
    - Intake at BARC and other Houston animal shelters





## **Model Characteristics**

Demand for Animal Control Services: Calls for ACO Service ner day to BARC

Calls for ACO Service per day to HPD

BARC Supply of Animal Control Services: Avg ACOs on duty

Typical responses per ACO per shift Avg Effective ACO responses per shift

Typical impounds per ACO per shift

Total Calls for ACO Service per day, all sources

- <u>Realistic</u>: Built on actual operations and financial information
- <u>Dynamic</u>: Possible to alter an assumption and demonstrate effect of change

	Current State Budget Inputs:						
	FY14 BARC Expenditure Budget	\$	8,922,478				
	Current Annual Enforcement Budget	\$	1,369,000				
	FY14 Budget Live Releases		13,511				
	FY14 Budget Intake		25,493				
	FY14 Budget Live Release Rate		53%				
	Benefits multiplier		55%				
	Intake Costs per animal						
	Supplies	s	28.89				
	Services		0.59				
	Total Intake Costs per animal	\$	29.49				
	ACTs/animal: 1/12		0.08				
	VTs/ACT: 14/29		0.48				
	Vets/animal: 1/2400		0.00042				
	Outreach/animal: 1/2400		0.00042				
	CSR/animal: 1/75		0.01				
	BARC Support Personnel Needed and Costs per ACO		Job Type/ACO	FT Comp - Loaded	Supplies	Services	Total
	ACO Costs		\$	70,258.85	\$4,161 \$	142.77 \$	74,562.60
	ACTs needed per additional ACOs		0.33	60,469.25	416.06	32.00	60,917.31
	VTs needed per additional ACOs		0.16	89,729.75	399.40	32.00	90,161.15
	Vets needed per additional ACOs		0.0017	216,049.28	373.17	32.00	216,454.44
	Outreach needed per additional ACOs		0.0017	100,948.28	75.00	32.00	101,055.28
	CSR needed per additional ACOs		0.00 \$	80,394.53 \$	75.00 \$	8,363.84 \$	88,833.37
	Equipment needed per additional ACOs						
	Vehicles per ACO		0.50				
	Taser per ACO		0.50				
	GPS per ACO		0.33				
	CAPEX (ACO Vehicles)**	\$	50,000				
	Non-capital Expenses (Equipment)						
	Taser	ş	1,490				
	GPS	\$	1,000				
	Working Capital						
	Annual vehicle supplies	\$	3,896				
	Annual vehicle services	\$	1,098				
	N						
	New BARC Initiatives: Target Live Release Rate		125%				
	Current #HPHS Output		165				
		<u> </u>					
	Cost per animal transported via RPM	\$ S	100.00				
	Cost per animal treated via #HPHS	\$	120.00				
	CoH population		2,145,146				
	City of Houston FY14 Expenditure Budget	s	2,071,196,890				
	city of houston i 114 expenditure budget	Ŷ	2,071,150,050				
_	Budget per Capita Comparables					and the second	1111
	San Antonio	s	8.03			ALL OF	E CONTRACTOR
	Dallas	*	5.85			SIZE *	ELSE 9
	Austin		9.98			SSE V BA	1 Million
	Ft. Worth		6.60				
	El Paso		6.08				TOP & S
	Houston (BARC)	s	4.16			BBS	
	···· • • •					State Street	ALL AND

Daily

Annual

44759 5695

50454

13,140 => Controls for repeat/wasted trips (NHLN, etc)

123

138

36

4

#### GLOSSARY:

"ACO" = Animal Control Officer

- "ACT" = Animal Care Technician
- "LRR" = Live Release Rate
- "VT" = Veterinary Technician
- "CSR" = Customer Service Representative
- "#HPHS" = Healthy Pets, Healthy Streets spay/neuter project
- "FTE" = Full-time Equivalent



### **Model Overview**

Scenario 2: 25% Increment Steps	Incremental Annual Increase in Animal Control Outcomes								
Operations Impact	25.0%		50.0%		75.0%				
Calls For Service Total	50,454		50,454		50,454				
Incremental ACO Responses	3,285		6,570		9,855				
Projected Response Shortage	-34,029		-30,744		-27,459				
Incremental ACOs needed	5		8		11				
Incremental ACO Intake	1,950		3,120		4,290				
Incremental ACTs needed	2		3		4				
Incremental Vet Techs needed	1		2		2				
Incremental Vets needed	0		1		1				
Incremental Outreach Coord. Needed	0		1		1				
Incentivized LR's to maintain LRR	1,385		2,215		3,046				
Incremental #HPHS Procedures	488		1,560		3,218				
Incremental #HPHS Outreach Coord. Needed	1		1		1				
Incremental #HPHS CSR Needed	1		1		1				
Total Budget Expense Impact	\$ 993,627	\$	1,855,183	\$	2,476,882				
Incremental BARC expense, % of FY14 GF Expnditure Budget	0.048%		0.090%		0.120%				
New BARC Budget per Capita	\$ 4.62	\$	5.02	\$	5.31				
New BARC Budget per Capita vs Texas Comparables:									
San Antonio	(3.41)		(3.01)		(2.72)				
Dallas	(1.23)		(0.83)		(0.54)				
Austin	(5.36)		(4.96)		(4.67)				
Ft. Worth	(1.98)		(1.58)		(1.29)				
El Paso	(1.46)		(1.06)		(0.77)				
Projected Total Intake	27,443		28,613		29,783				
Projected Live Releases	14,896		15,726		16,557				
Projected Live Release Rate	54.28%		54.96%		55.59%				





## An Example Scenario

	Increme	ntal Annual
	Increase	in Animal
Scenario 2: 25% Increment Steps	Control	Outcomes
Operations Impact		25.0%
Calls For Service Total		50,454
Incremental ACO Responses		3,285
Projected Response Shortage		-34,029
Incremental ACOs needed		5
Incremental ACO Intake		1,950
Incremental ACTs needed		2
Incremental Vet Techs needed		1
Incremental Vets needed		0
Incremental Outreach Coord. Needed		0
Incentivized LR's to maintain LRR		1,385
Incremental #HPHS Procedures		488
Incremental #HPHS Outreach Coord. Needed		1
Incremental #HPHS CSR Needed		1
Total Budget Expense Impact	\$	993,627





# An Example Scenario, Cont'd

Total Budget Expense Impact	\$ 993,627
Incremental BARC expense, % of FY14 GF Expenditure Budget	0.048%
New BARC Budget per Capita	\$ 4.62
New BARC Budget per Capita vs Texas Comparables:	
San Antonio	(3.41)
Dallas	(1.23)
Austin	(5.36)
Ft. Worth	(1.98)
El Paso	(1.46)
Projected Total Intake	27,443
Projected Live Releases	14,896
Projected Live Release Rate	54.28%





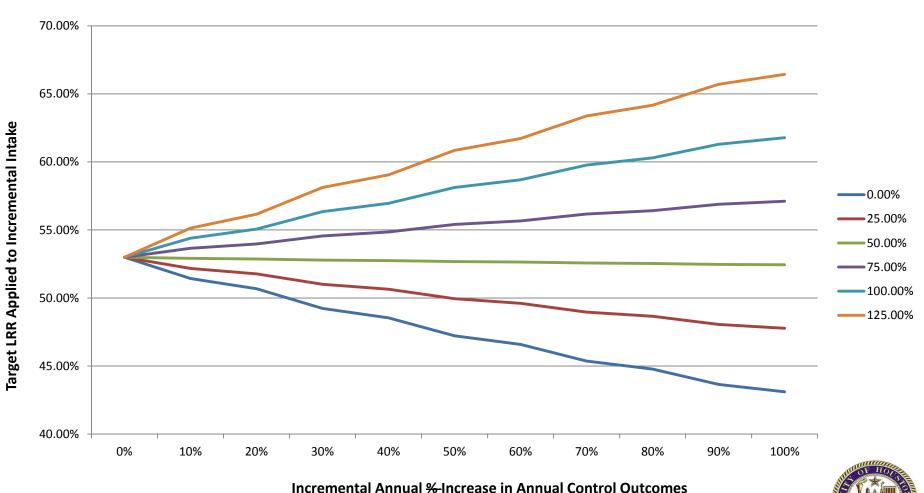
## How Far to Travel?

Scenario 2: 25% Increment Steps		Incremental Annual Increase in Animal Control Outcomes									
Operations Impact		150.0%	200.0%	250.0%	300.0%						
Calls For Service Total		50,454	50,454	50,454	50,454						
Incremental ACO Responses		19,710	26,280	32,850	39,420						
Projected Response Shortage		-17,604	-11,034	-4,464	2,106						
Incremental ACOs needed		22	29	37	44						
Incremental ACO Intake		8,580	11,310	14,430	17,160						
Incremental ACTs needed		8	10	13	15						
Incremental Vet Techs needed		4	5	6	8						
Incremental Vets needed		1	1	1	1						
Incremental Outreach Coord. Needed		1	1	1	1						
Incentivized LR's to maintain LRR		6,092	8,030	10,245	12,184						
Incremental #HPHS Procedures		12,870	22,620	36,075	51,480						
Incremental #HPHS Outreach Coord. Needed		1	1	1	1						
Incremental #HPHS CSR Needed		1	1	1	1						
Total Budget Expense Impact	\$	5,338,168 \$	7,547,858 \$	10,374,018 \$	13,330,934						
Incremental BARC expense, % of FY14 GF Expnditure Budget		0.258%	0.364%	0.501%	0.644%						
New BARC Budget per Capita	\$	6.65 \$	7.68 \$	9.00 \$	10.37						
New BARC Budget per Capita vs Texas Comparables:											
San Antonio		(1.38)	(0.35)	0.97	2.34						
Dallas		0.80	1.83	3.15	4.52						
Austin		(3.33)	(2.30)	(0.98)	0.39						
Ft. Worth		0.05	1.08	2.40	3.77						
El Paso		0.57	1.60	2.92	4.29						
Projected Total Intake		34,073	36,803	39,923	42,653						
Projected Live Releases		19,603	21,541	23,756	25,695						
Projected Live Release Rate		57.53%	58.53%	59.51%	60.24%						





## Impact of Allocation to Live Release on Total BARC Live Release Rate





## Best Value Scenario?

Scenario 2: 25% Increment Steps	Incremental A			
Operations Impact	25.0%	50.0%	75.0%	100.0%
Calls For Service Total	50,454	50,454	50,454	50,454
Incremental ACO Responses	3,285	6,570	9,855	13,140
Projected Response Shortage	-34,029	-30,744	-27,459	-24,174
Incremental ACOs needed	5	8	11	15
Incremental ACO Intake	1,950	3,120	4,290	5,850
Incremental ACTs needed	2	3	4	5
Incremental Vet Techs needed	1	2	2	3
Incremental Vets needed	0	1	1	1
Incremental Outreach Coord. Needed	0	1	1	1
Incentivized LR's to maintain LRR	1,385	2,215	3,046	4,154
Incremental #HPHS Procedures	488	1,560	3,218	5,850
Incremental #HPHS Outreach Coord. Needed	1	1	1	1
Incremental #HPHS CSR Needed	1	1	1	1
Total Budget Expense Impact	\$ 993,627 \$	1,855,183 \$	2,476,882 \$	3,409,673
Incremental BARC expense, % of FY14 GF Expnditure Budget	0.048%	0.090%	0.120%	0.165%
New BARC Budget per Capita	\$ 4.62 \$	5.02 \$	5.31 \$	5.75
New BARC Budget per Capita vs Texas Comparables:				
San Antonio	(3.41)	(3.01)	(2.72)	(2.28)
Dallas	(1.23)	(0.83)	(0.54)	(0.10)
Austin	(5.36)	(4.96)	(4.67)	(4.23)
Ft. Worth	(1.98)	(1.58)	(1.29)	(0.85)
El Paso	(1.46)	(1.06)	(0.77)	(0.33)
Projected Total Intake	27,443	28,613	29,783	31,343
Projected Live Releases	14,896	15,726	16,557	17,665
Projected Live Release Rate	54.28%	54.96%	55.59%	56.36%





# Asset Investment Option: Mobile Spay/Neuter Clinic

Mobile Spay/Neuter Clinic	
СарЕх	\$ 275,000.00
Vehicle O&M Expense	
Annual Maintenance	9,600.00
Insurance	5,000.00
Fuel	160,000.00
Subtotal Vehicle O&M Expense	\$ 174,600.00
Personnel Expense	
Veterinarian	164,602.62
Vet Tech	137,252.02
ACT support	23,202.35
CSR Support	-
Subtotal Personnel Expense	\$ 325,056.98
Total Cost	\$ 774,656.98

Period	0	1		2	3	4	5	6
CapEx	\$ 275,000	\$ -	\$-	\$	- \$	-	\$-	\$-
Amortization	-	55,000	55,000	)	55,000	55,000	55,000	55,000
Vehicle O&M Expense								
Annual Maintenance	-	9,600	9,888	3	10,185	10,490	10,805	11,129
Insurance	5,000	5,000	5,150	)	5,305	5,464	5,628	5,796
Fuel	-	160,000	164,800	)	169,744	174,836	180,081	185,484
Subtotal Vehicle O&M Expense	\$ 5,000	\$ 174,600	179,838	;	185,233	190,790	196,514	202,409
Personnel Expense	-	-	-		-	-	-	-
Veterinarian	164,603	164,603	169,541		174,627	179,866	185,262	190,820
Vet Tech	137,252	137,252	141,370	)	145,611	149,979	154,478	159,113
ACT support	23,202	23,202	23,898	;	24,615	25,354	26,114	26,898
CSR Support	-	-	-		-	-	-	-
Subtotal Personnel Expense	\$ 325,057	\$ 325,057	334,809	)	344,853	355,199	365,854	376,830
Total Cost	\$ 605,057	\$ 499,657	514,647	'	530,086	545,989	562,368	579,239
Surgeries per Year/Capacity	4710	4710	471	0	4710	4710	4710	4710
Cost per Surgery	\$ 128	\$ 106	\$ 109	\$	113 \$	116	\$ 119	\$ 123



**<u>Sources:</u>** SNAP, EmanciPet, BARC operating information.



# Asset Investment Option: Mobile Adoption Vehicle

Mobile Adoption Vehicle	
CapEx	\$ 130,000.00
Vehicle O&M Expense	
Annual Maintenance	1,920.90
Insurance	2,259.00
Fuel	2,180.54
Subtotal Vehicle O&M Expense	\$ 6,360.44
Personnel Expense	
Veterinarian	-
Vet Tech	-
ACT support	-
CSR Support	34,769.34
Subtotal Personnel Expense	\$ 34,769.34
Total Cost	\$ 171,129.78

Period	0	1	2	3	4	5	6
CapEx	\$ 130,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Amortization	-	26,000	26,000	26,000	26,000	26,000	26,000
Vehicle O&M Expense	-						
Annual Maintenance	-	1,921	1,979	2,038	2,099	2,162	2,227
Insurance	2,259	2,259	2,327	2,397	2,468	2,543	2,619
Fuel	-	2,181	2,246	2,313	2,383	2,454	2,528
Subtotal Vehicle O&M Expense	\$ 6,360	\$ 6,360	6,551	6,748	6,950	7,159	7,373
Personnel Expense	-	-	-	-	-	-	-
Veterinarian	-	-	-	-	-	-	-
Vet Tech	-	-	-	-	-	-	-
ACT support	-	-	-	-	-	-	-
CSR Support	-	34,769	35,812	36,887	37,993	39,133	40,307
Subtotal Personnel Expense	\$ -	\$ 34,769	\$ 35,812	\$ 36,887	\$ 37,993	\$ 39,133	\$ 40,307
Total Cost	\$ 171,130	\$ 41,130	\$ 42,364	\$ 43,635	\$ 44,944	\$ 46,292	\$ 47,681
Adoptions per Year/Capacity	0	4710	4710	4710	4710	4710	4710
Cost per Adoption	\$ -	\$ 8.73	\$ 8.99	\$ 9.26	\$ 9.54	\$ 9.83	\$ 10.12

